BACKGROUND
In the proposed 2021 budget, routine immunization funding was reduced to N41 million. Recall that the state government entered into an MOU in 2018 where it was expected to commit the sum of N199,812,000 to routine immunization (RI) and system strengthening as counterpart funding between 2019 and 2021. The state government kept this promise in 2019 and 2020 with the allocation of the N200 million to the RI budget line. However, in the 2021 proposed budget, only the sum of N41 million was allocated for RI system strengthening. The N41 million allocated for the routine immunization is 79.3% less than the N199 million expected by the state in the MOU. The issue brief details efforts by PAS Kaduna partners to remedy this funding short fall and it’s the outcome.

ADVOCACY EFFORTS TO REINSTATE THE RI FUNDING IN THE 2021 APPROVED BUDGET

Given sensitivity of the issue, series of advocacies were conducted physically and on air as follows.

First Advocacy Engagement

On the 23rd October 2020 PAS Kaduna coalition conducted an advocacy visit to the Secretary Kaduna State House of Assembly on the reduction of routine immunization (RI) allocation in the year 2021 draft budget. The aim of the advocacy visit was to ensure that the 2021 budget process is not completed without reverting the (RI) allocation from 41m to N200m Naira, drawing attention of the House of Assembly on existing PHC-MoU that reflects the N200m as Kaduna counterpart funding on RI and other interventions without which such support from the partners may stop and transfer of RI allocation from Recurrent to Capital to avoid such reoccurrence.

The advocacy visit was in collaboration between Kaduna state PAS coalition and OGP. Relevant portion of the draft 2021 recurrent budget were sited with the PHC-MoU that contained Kaduna State Commitment on RI annually as evidences to support the advocacy.
The secretary to the Chairman House Committee on Appropriation thanked the team for the evidence presented and promise to ensure that their request is presented to the Chairman House Committee on Appropriation to address the issue and that a committee will be set up to meet to rectify the issue. The Appropriations Committee was targeted as they can make the recommendations to revert the RI budget cut. The Secretary was the intermediary to reaching the advocacy targets.

http://gobroadsheet.com/kaduna-ogp-non-state-actors-visit-ksha-over-2021-immunization-draft-budget/

Second Advocacy Engagement

The insecurity situation in Southern Kaduna leading to a curfew and the coronation of the new Emir in Zaria delayed the planned advocacy. But by the 11th of November, PAS Kaduna coalition conducted an advocacy to the Kaduna state House of Assembly to address the inadequate RI funding in the proposed health budget for 2021. The advocacy strategy was a saturation approach targeting multiple stakeholders at executive and legislative domains of government. In the State Assembly, PAS Kaduna CSO coalition targeted:

- Chairman, Kaduna State House of Assembly committee on Health, Honorable Ali Kalat
- Chairman, KDSHA committee on Appropriation, Honorable Ahmed Muhammed
- Chairman, KDSHA committee on Contributory Health Scheme, Honorable Samuel Ubankato
- Secretary, KDSHA committee on Appropriation, Honorable Auwal Abdulrahman

The PAS coalition presented their budget analysis findings to the legislators for adequate funding for the health sector in Kaduna state in line with the to the N200m agreed under the tripartite partnership arrangement in the PHC-MoU. The Chairman, Kaduna State House Committee on Health, Honorable Mr. Ali Kalat and his counterpart on Appropriation, Alhaji Ahmed Mohammed respectively, thanked the team for their visit and committed to ensure that the N200 million provision of RI is appropriated for in the 2021 approved budget.

The outcome of this advocacy was that the House Committee Chairmen of Health and Appropriation pledged to revisit the 2021 RI proposal and the PAS CSO coalition also secured membership in the upcoming public budget hearing to further advocate.
Third Advocacy Engagement

Kaduna PAS Partners advocated to the Honorable Commissioner of Health, Kaduna State on The Draft 2021 Health Budget by the 19th November 2020. In a bid to consolidate on the gains with previous advocacy efforts and ensure improved budgetary allocation to health, Kaduna PAS coalition conducted an advocacy visit to the Kaduna State Honourable Commissioner of Health, Dr Amina Muhammad Baloni on Thursday, 19th November 2020 at the State Ministry of Health. The objective of the visit was to present the Kaduna state 2021 health budget analysis to the Commissioner.

In her response to the key findings, the Honourable Commissioner stated that: Year 2020 took the world unawares and the pandemic is the cause of economic global recession. Year 2021 budget should not be compared with year 2020, the increase in year 2020 budget was in response to COVID-19 pandemic and budget realignment was made to attain 15% Abuja declaration. She also stated that the State is focusing on providing minimum health service package with integration of all PHCs components instead of vertical programs. The RI MOU between Kaduna State Government, BMGF and Dangote Foundation will provide for the annual N200million for RI interventions.

The outcome was that the Honourable Commissioner acknowledged PAS’s contribution through the 5-member coalition working in the State and requested for more support regarding graphical budget analysis. She also promised to continue to improve the efficiency of services by reintroducing training, workshop, and seminars focusing on service delivery.

Constituency Mobilization via Media Engagement

The Kaduna State PAS coalition scheduled a 30 minutes Radio Program to discuss the 2021 proposed RI funding and its implications to the state (Friday 13th November 2020 at 3pm CAT). Following the advocacy to the Kaduna State House of Assembly and commitments received, PAS partners in Kaduna state organized a half-hour phone in program at Karama federal radio
corporation of Nigeria to discuss the reduced budgetary allocation to RI from 200million in 2020 to 41million in the state proposed draft 2021 budget. The aim of the program was to sensitize the general public and government on the need to increase budgetary allocation to routine immunization activities in the state, and the need to sustain the RI MoU. The phone in program was organized in partnership with KADMAM, during the phone in program importance of RI was stressed and the state’s commitment to RI MoU highlighted, ten (10) participants called in and appreciated the efforts of PAS partners working on RI.

The PAS Advocacy Strategy in the Executive

While engaging the Legislature, the PAS CSO Coalition members also secured an appointment for an advocacy engagement with the State Commissioner of Health. In addition, the PAS CSOs adopted the strategy of leveraging its connection with the Open Government Partnership (OPG) to engage the former Commission of Health to advocate to the current Commissioner to increase the RI line to the optimal level.

THE PAS ADVOCACY OUTCOME

By December 10th 2020, the approved Kaduna state 2021 budget was signed into law. The Kaduna State’s budget was increased from N237.5 billion to N246.7 billion in the approved 2021 budget, a 3.8% increase. The health allocation was also increased from N35.80 billion to N39.42 billion. However, the N200 million RI funding is now imbedded in the N817 million allocated for the Provision of Counterpart Funding (PHC MOU, RSSH MOU, IMPACT Project, CHAI, BHCPF {25%} etc.) with a programme code “P4ro0j1e0c1t,0C01H4A2I5” under the Kaduna State Primary Health Care Development Agency (KSPHCDA). According to Mr. Hamza Abubakar, the Executive Secretary, KPHCDA, the lumpsum of the RI funding with other funding commitments is part of the new “integrative approach” aimed at bringing together all primary health care intervention under one comprehensive heading for quality, easy and affordable care. Other Primary Health activities imbedded in the N817 million if the Family Planning (FP), Childhood Killer Diseases (CKD), Maternal Newborn and Child Health (MNCH), etc. it was noted that hence-forth, routine immunization will not be directly captured as budget line in the KSPHCDA budget in the new system.
While the following RI funding trends is observed, the new integrated PHC program funding approach could create a problem of transparency. Apart from making it very difficult for the independent assessor to track various PHC programs such as F, CKD, RI, etc. holding government accountable on what is allocated, released and used may be very difficult.

Table 1: Kaduna State RI Allocation Trend 2018-2020

<table>
<thead>
<tr>
<th>Year</th>
<th>Allocations in millions of Naira</th>
</tr>
</thead>
<tbody>
<tr>
<td>2018</td>
<td>N241</td>
</tr>
<tr>
<td>2019</td>
<td>N226</td>
</tr>
<tr>
<td>2020</td>
<td>N210</td>
</tr>
<tr>
<td>2021</td>
<td>N200</td>
</tr>
</tbody>
</table>

Source: ES, KDSPHcdb, Dr Hamza Abubakar

The above was ascertained through various memos raised by the Kaduna State Primary Health Care Development Agency (KSPHCDA) for the integrated PHC MOU in the fourth quarter of 2020 (see the Appendix below).

Conclusion

There is no doubt, the reduction of the RI funding from Kaduna State proposed 2021 budget has caused a lot of uproar among the health stakeholders within and outside Kaduna State. The advocacy to various relevant states’ officials on the matter especially by the PAS-CSOs quenched the tension. This has also made the Kaduna State government to come out clearly on the issue and reallocated the sum of N200 million in the approved 2021 as against the earlier N41 million allocated in the proposed 2021 budget. in Essence, the N200 million RI allocation could be found in the N817 million Provision of Counterpart Funding (PHC MOU, RSSH MOU, IMPACT Project, CHAI, BHCPF {25%} etc) under the Kaduna State Primary Health Care Development Agency (NPHCDA) budget line as part of the new integrated approach for PHC programs funding. This development will give opportunity to the non-states actors to know where to track the RI funding in the 2021 approved budget and hold the state government accountable both on the releases and the usage of the fund.

Lastly, integrated approach budgeting for the primary health care in the state should not deter the government from stating clearly programs/activities imbibed in the budget line as claimed for the N817 million. This is to avoid confusion. The state government need to be more transparent and accountable and not hide under the guide of integrated approach. This is against the OGP principles.
References

1. Hamza Abubakar, Executive Secretary KSPHCDA Memo on PHC MOU- No. KSPHCDA/ADM/145/vol/182: November 9th 2020
2. Suada Amina Atoyebi: private Secretary” Internal Memo: GH/KD/S/425- November 11th 2020
3. Kaduna State Approved 2021 Budget
Appendix

REQUEST FOR THE RELEASE OF N206,000,000.00 BEING STATE COUNTERPART FUND FOR THE IMPLEMENTATION OF 2021 INTERVENTIONS UNDER THE INTEGRATED PHC MOU

His Excellency may wish to recall the signing of the Integrated Primary Health Care (PHC) Memorandum of Understanding (MoU) on 20th November 2018 between KDSG, Bill & Melinda Gates Foundation (BMGF), Alaka Dangote Foundation (ADF), Department for International Development (DFID), UNICEF and the Global Fund. The MoU aims to strengthen PHC systems in Kaduna State and reflects an integrated approach of coordination, alignment, and high-level oversight of partner contributions to PHC in Kaduna State.

2.0 Funding for the PHC MOU will come from State and Partners either through direct financial or through technical assistance by grantee/partner. Based on the financial support mechanisms agreed in the MOU, Kaduna State’s 2021 contribution in the Naira equivalent of $600,000 (NGN 228,000,000). The yearly contribution plan to the MOU basket is highlighted in Annex 1 (Table: Distribution of Funding).

3.0 In light thereof, the State Primary Health Care Board humbly requests for the release of Two hundred and twenty-eight million Naira only (N228,000,000.00) to the Integrated PHC MOU Account; being counterpart funds for the implementation of 2021 PHC Interventions as approved in the Integrated PHC MOU. Details of the bank account are as stated below:

Bank name: Zenith Bank
Account number: 1016637172
Account name: Integrated Basket Fund Account

4.0 As required in the MOU, all parties are expected to deposit the funds for PHC MOU implementation into the dedicated basket fund account before December 15, 2023. The funds are to be sourced from the SPHCB’s approved 2023 budget, with the vote of charge detailed below.

64 Tofawa Balewa Way, Adjacent To Kaduna State University Ungwar Rimi Kaduna- Nigeria.
Email: KDSPHCB@kdsg.gov.ng | Twitter handle: @kadunaSPHCB
<table>
<thead>
<tr>
<th>Chart of account:</th>
<th>Provision of Counterpart Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vote of Charge:</td>
<td>52100000100/0774000000101001425/23050101</td>
</tr>
<tr>
<td>2020 Approved Budget:</td>
<td>₦1,916,197,630.00</td>
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<tr>
<td>Expenditure to date:</td>
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<td>Amount Requested:</td>
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<td>The Balance thereafter:</td>
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**PRAYER**

His Excellency is kindly requested to

a. **Note:**
   i. The Government signed an Integrated PHC MOU with BMGF, ADF, UNICEF and the Global fund to strengthen PHC systems in Kaduna State.
   ii. Based on the MOU, the State Government is to pay 228,000,000 (USD600,000) counterpart fund contribution for year 2021 implementation by 19th December 2020.

b. **And approve:**

Disbursement of ₦288,000,000.00 (Two hundred and twenty-eight million Naira only) to the State Primary Health Care Board for the implementation of 2021 Integrated PHC MOU interventions.

Hamza Abubakar
Executive Secretary

[Signature]

16.11.20
## ANNEX 1

**Funding distribution and disbursement schedule for PHC MOU**

<table>
<thead>
<tr>
<th>Payment schedule for the PHC Basket Fund</th>
<th>Jan-Dec 2019</th>
<th>Jan-Dec 2020</th>
<th>Jan-Dec 2021</th>
<th>Jan-Dec 2022</th>
<th>Jan-Dec 2023</th>
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<td>State</td>
<td>$600,000</td>
<td>$600,000</td>
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<td>$600,000</td>
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<tr>
<td>BMGF*</td>
<td>$100,000</td>
<td>Up to $600,000 (upon achieving 2019 milestones)</td>
<td>Up to $600,000 (upon achieving 2020 milestones)</td>
<td>Up to $600,000 (upon achieving 2021 milestones)</td>
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<tr>
<td>UNICEF</td>
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*In addition to performance-based payments, BMGF allocation shall be contingent upon state contribution to the RI program as articulated in as well as Kaduna realizing an increase of at least 5% in budget release (inclusive of cash-backing)*
GOVERNMENT HOUSE
KADUNA STATE
Sir Kashim Ibrahim House, PMB 3011, Kaduna, Kaduna State, Nigeria

INTERNAL MEMO

GH/KD/S/425

11th November, 2020

The Commissioner,
Planning and Budget Commission,
Kaduna.

RE: REQUEST FOR THE RELEASE OF N288,000,000.00 BEING STATE COUNTERPART FUND
FOR THE IMPLEMENTATION OF 2021 INTERVENTIONS UNDER THE INTEGRATED PHC MOU

A: Letter No. KSPHCDIA/ADM/245/VOL/182 dated 9th November, 2020

I am directed to forward herewith copy of a letter reference “A” on the
above subject matter and to draw your attention to His Excellency, the
Governor’s directives therein.

2. Submitted for your further action, please.

Saude Amina Atayebi
For, Principal Private Secretary

15/11/2020
2 House PMB Dept, Governor
Claim and Comment early, Pls,

13/11
16/11
23/11/2020
### KADUNA STATE GOVERNMENT APPROVED 2021 BUDGET

#### BREAKDOWN OF CAPITAL EXPENDITURE

<table>
<thead>
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<td>817,000,000.00</td>
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<td>Provision of Solar Power for additional 255PHCs</td>
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