

COMPARATIVE ANALYSIS OF SUBNATIONAL 2022 WOMEN ECONOMIC EMPOWERMENT (WEE) BUDGETARY ALLOCATION



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Background

Nigeria has an estimated 211 million population as of 2021. Out of this, women constitute about 49.95% and males 50.05%¹. Despite this high population ratio, they face serious life challenges which include but are not limited to poor access to finance, ownership of the asset, and taking care of their basic life necessity. According to the National Demographic Survey 2018, about 84% of women in Nigeria earn less than their husbands². The report also shows that men are more than three times as likely to own a house or land as women³.

Table 1: WEE Statistics in the PAWED States

States	Ownership of Asset (House) Alone	Ownership of Asset (Land) Alone
Bauchi	1.2%	5.0%
Edo	2.7%	4.6%
Kaduna	0.8%	4.7%
Kano	1.4%	3.7%
Kwara	0.4%	1.6%
Lagos	0.8%	0.5%
Enugu	7.9%	10.1%

Source: NDHS 2018

Methodology

The analysis of the 2022 Edo budget followed a multi-stage design beginning with a desk review of key policy documents of Ministries, Departments and Agencies (MDAs). This enabled us to categorize the MDAs according to the degree of relationship between their mandate and WEE. four basic elements are identified: human capital (e.g Education, skill and training) financial capital (e.g. loan, grants, saving), social Capital (e.g. mentorship, network, etc.) and physical capital, (e.g. land, machinery, etc.).

The analysis is guided by codes that were used to identify and track projects. These are classified into two categories. (a) Women-core WEE projects with the keywords: female, girl, widow, ladies, and wives. (b) women+others with the keywords: men and women, female and male, women and youth, women and people with disability, women and children, women and graduates, women and farmers, women and artisans, women and elderly, etc. The data were analyzed using quantitative method including comparative analysis.

¹ NPC 2020

² NDHS page 381

³ NDHS 2018, page 323

Comparing WEE Funding Allocation in the Approved Budget

In the 2022 fiscal year, the Bauchi state WEE budgetary allocation stood at N673 million. In Edo state, N40 million was allocated specifically for WEE programmes. This was N1.5 billion in Kaduna State, N1.6 billion in Kano state, N90 million in Kwara State, N60 million in Lagos State, and N280 million in Enugu state. It could be deduced that the WEE allocation in 2022 compared to the 2021 WEE funding was reduced by 18.69% in Bauchi state. On other hand, it was increased by 471.42% in Edo state, 907.68% in Kaduna State, 1,205.11% in Kano State, 195.08% in Kwara State, 23.88% in Lagos State, and 266.01% in Enugu State.

The WEE allocation total capital budget was 0.61% in Bauchi State, 0.03% in Edo State, 1.36% in Kaduna State, 1.39% in Kano State, 0.006% in Lagos State, and 0.24% in Enugu State. However, the WEE allocation to the state budget size in 2022 is 0.34% in Bauchi state, 0.02% in Edo state, 0.89% in Kaduna State, 0.77% in Kano State, 0.05% in Kwara State, 0.003% in Lagos State, and 0.15% in Enugu State.

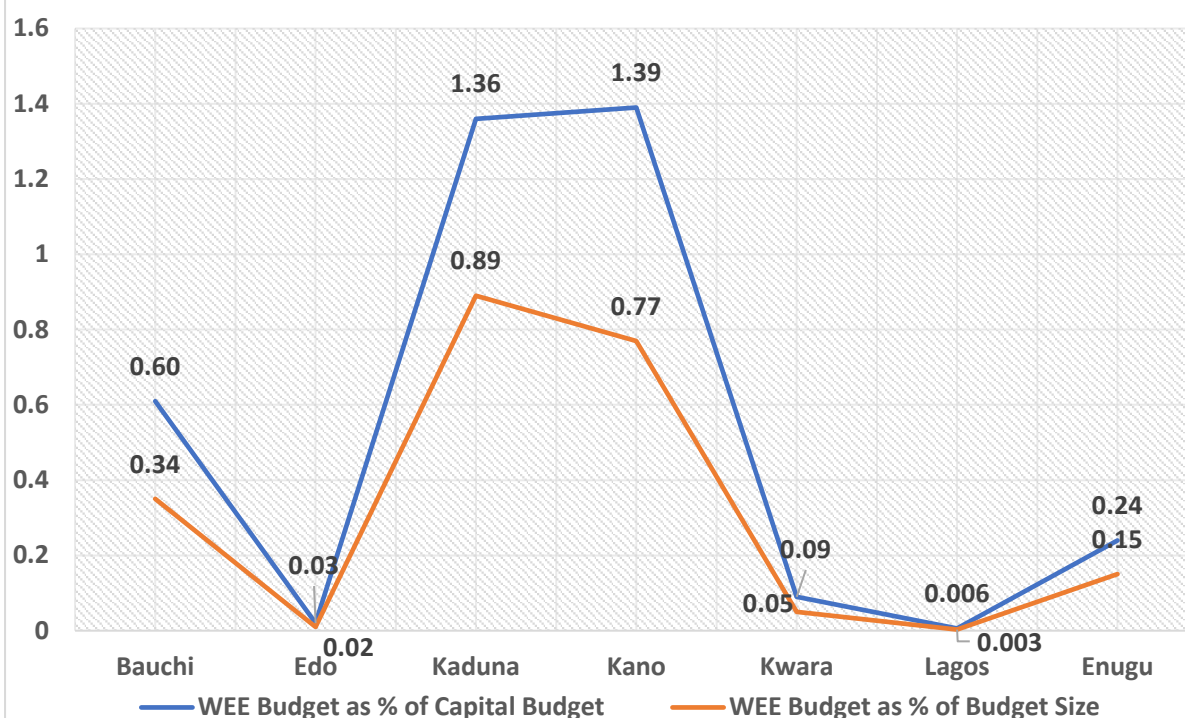
Table 2: Approved 2022 WEE Budget at Subnational Level (Nm)

States	2021	2022	% Increase	2022 WEE Budget as % of Capital Budget	2022 WEE Budget as % of Budget Size
Bauchi	828,600,000	673,695,857	-18.69%	0.60%	0.34%
Edo	7,000,000	40,000,000	471.42%	0.03%	0.02%
Kaduna	248,500,000	2,504,098,000	907.68%	1.36%	0.89%
Kano	129,942,000	1,695,887,449	1,205.11%	1.39%	0.77%
Kwara	30,500,000	90,000,000	195.08%	0.09%	0.05%
Lagos	48,433,286	60,000,000	23.88%	0.006%	0.003%
Enugu	76,500,000	280,000,000	266.01%	0.24%	0.15%

Source: Bauchi, Edo, Kaduna, Kano, Kwara, Lagos, and Enugu States Approved 2021 and 2022 Budget Estimates

It could be seen from the above seven States that Kaduna State has the highest WEE funding in 2022. Some of which were for female education, women empowerment fund. There is also the adolescent girl's initiative for learning and empowerment (Agile Projects). It could also be deduced that Lagos State has one of the least funding for WEE specific budgetary allocation. It has the least WEE funding compared to the total capital allocation and budget size.

Fig 1: 2022 WEE Budget as % of Budget Size



State by State Analysis

Lagos State

The state has no specific budget lines for women's economic empowerment in the 2022 budget available at the Lagos States government website. However, the state allocated the sum of N60 million as overhead - subvention for the Women Development Centre (WDC). The state WDC provides an opportunity for women to learn various vocational skills such as cosmetics, hairdressers/plaiting, computer training, baking, tailoring among others. It could also be deduced that the last time the Lagos State government allocated any fund for women empowerment specific budget line was in 2018 where the sum of N500 million was allocated for "Empowerment for Women".

Table 3: Lagos State WEE Budget 2021-2022 (Nm)

MDAs	WEE Budget Lines	2021	2022
Women's Affairs and Poverty Alleviation	Empowerment for Women (MEPB)	Nil	Nil
	Women Development Centre	48,433,286	60,000,000
Total		48,433,286	60,000,000
WEE Budget as % of Capital Budget		0.006%	0.006%
WEE Budget as % of Budget Size		0.004%	0.003%

Source: Lagos State Approved 2022 Budget Estimate

Note the state has about N9.82 billion on empowerment-related budget lines under the Ministry of agriculture and Ministry of Wealth Creation and Employment targeting both sexes. These include Agro-Processing, Productivity Enhancement and Livelihood Support (APPEALS) and employability projects. The APPEALS project is a six-year project (2017 and 2023)⁴. This is aimed at enhancing the agricultural productivity of small and medium-scale farmers based in Lagos and improve value addition in Poultry, Aquaculture, and Rice⁵. However, it was not clear, the number of women that will benefit from the projects (see Table 2 below). Recalls that the state has earlier trained 575 women and youths, comprising 240 in aquaculture, 300 in poultry, and 35, under the Agro-Processing, Productivity Enhancement and Livelihood Support (APPEALS) project in rice farming⁶.

Table 4: Lagos State Non-Sex Disaggregated 2022 Empowerment Related Budget (N/m)

MDAs	Empowerment Related Budget Lines	Amount	% For Women
Ministry of Agriculture	Agro-Processing, Productivity Enhancement and Livelihood Support (APPEALS)	9,800,000,000	N/A
Ministry of Wealth Creation and Employment	employability project	25,000,000	N/A

Source: Lagos State Approved 2022 Budget Estimates

Kano State

Several Ministries, Department, and Agencies (MDAs): the Ministry of Education, Ministry of Science and Technology, Ministry for Higher Education, Ministry of Health among others implement WEE related programmes. These agencies work on various areas that align with their primary responsibility. While the Ministry of Work carries out projects in terms of the construction of women's centre, the Ministry of Education on education-related programmes, Ministry of Science, Technology and Innovation also designed projects related to the advancement to women in the field, the Ministry of Women Affairs and others also have their specific defined WEE project/ programmes. etc.

In 2022 approved Kano State's government budget, there are different categories of budget lines for different WEE investments. While some are administrative/infrastructures facilities, others are programmes based. Part of the administrative/Infrastructure facilities identified in the budget on WEE is provision for the rehabilitation/repair/activation of women development acquisition centres, and the

⁴ Agro-Processing, Productivity Enhancement and Livelihood Support (APPEALS), is a World Bank-assisted project, implemented through the Federal Ministry of Agriculture and Rural Development in six participating states of Cross River, Enugu, Kaduna, Kano, Kogi, and Lagos. see <https://documents1.worldbank.org/curated/en/297991561752385470/pdf/Disclosable-Version-of-the-ISR-Agro-Processing-Productivity-Enhancement-and-Livelihood-Improvement-Support-Project-P148616-Sequence-No-05.pdf>

⁵ <https://agriculture.lagosstate.gov.ng/projects/agro-processing-productivity-enhancement-and-livelihood-support-programme-appeals#>

⁶ <https://lagosstate.gov.ng>

renovation works at Agency for mass Education women centre with N1 million funding. Note that the women's development centres are equipped with various equipment which enables the women to acquire and/or access vocational skills that could enable them to be self-reliant. Skills provided in the centres include but are not limited to tailoring, hairdressing, cosmetic training among others. It is also important to note that the state government has also allocated funds for the Construction of new women development centre at Garko, Shanono and Kumbotso with a total budgetary allocation of N50 million in the 2022 approved budget. There is also provision for the establishment of ICT Centre for girl's computer Entrepreneurship Training and Empowerment with a total funding commitment of N100 million.

On programmes specific WEE budget, there is a provision for the women empowerment programmes with N200 million in the approved 2022 budget line under the Ministry of Women Affairs Budget. This is an 567% increased compared to the approved 2021 budget estimate for the same budget line. Also, the sum of N25 million was allocated to the 'Youth Empowerment on Bio-energy on production of charcoal from waste products for Female Unemployed Female graduated of 44 LGAs' under the Ministry for Science, Technology and Innovation budget. The Ministry of Health has total funding of 50 million for the projects titled "Women for Health Programme (FY Programme)". This could be part of the measure to improve the health of the women for viable development.

Some new budget projects were introduced. These includes Adolescent Girls initiative for Learning and Empowerment (Agile Project) with N1 billion funding commitment under the Ministry of Education; N98 million for Social Protection Program targeting youth and women. There is also N1.4 million for the Women Scientists, Technologists and Innovators Network support programmes; and N20 million allocated for the recruitment of female teachers, and 20 million for the Enhancing Inclusive Education for the Girl projects. This is a World Bank Project with an implementation period lasting up to 2025⁷. The sum of N1 billion was allocated to this project in the 2022 fiscal year. Key components of this project include the provision of enabling environment for girls through girls' empowerment with critical life skills and knowledge for circumnavigating adulthood and digital literacy as well as providing financial incentives to the poorest households. This is to help lessen the financial burden faced by households in sending their girls to school⁸. The project is being implemented by the State Ministry of Education.

⁷ World Bank, "Adolescent Girls Initiative for Learning and Empowerment," page 1. <https://projects.worldbank.org/en/projects-operations/project-detail/P170664>

⁸ World Bank Adolescent Girls Initiative for Learning and Empowerment, Project Appraisal Document, 2020, pages 27, 28 and 30. <https://documents1.worldbank.org/curated/en/601211588235942033/pdf/Project-Information-Document-Adolescent-Girls-Initiative-for-Learning-and-Empowerment-P170664.pdf>

Table 5: Kano State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Agriculture	Social Protection Program (Capacity building and Grant Support to women, Youth and People with special need in poultry, aquaculture and dairy value chains)	-	98,887,449	-
Youth Development Directorate	Rehabilitation and Renovation of Women and Youth Centers In IBB, Fagge Youth Center and Gyadigyadi (Girls Education Project)	-	20,000,000	-
Ministry of Women Affairs & Social Dev.	Women Empowerment Programme	30,000,000	200,000,000	566.66%
	Support for rural and urban women to set home community garden	3,000,000	10,000,000	233.33%
	Sensitization of women entrepreneurs	-	5,000,000	-
	Display of Women Finished Product	-	3,000,000	-
	Sallah Gesture for Women Dignitaries	-	15,000,000	-
	Construction of New Women Development Centre at Garko	-	30,000,000	-
	Construction of New Women Development Centre at Shanono	-	10,000,000	-
	Construction of New Women Development Centre at Kumbotso	-	10,000,000	-
	Renovation of Gyadi-gyadi Women Centre	-	17,000,000	-
	Rehabilitation/Repair of Women Development Center (Ajingi)	1,000,000	-	-
	Rehabilitation/ Repair of Women Development Center (Gezawa)	14,500,000	-	-
	Rehabilitation/ Repair of Women Development Center (Bebeji)	1,000,000	-	-
	Rehabilitation/ Repair of Women Development Center (D/Tofa)	14,500,000	-	-
	Rehabilitation/ Repair of Women Development Center (D/Kudu)	14,500,000	-	-
	Rehabilitation/ Repair of Women Development Center (Kiru)	1,000,000	-	-
	Rehabilitation/ Repair of Women Development Center (Bichi)	1,000,000	-	-
	Rehabilitation/ Repair of Women Development Center (Gwarzo)	1,000,000	-	-
	Rehabilitation/ Repair of Women Development Center (Bichi)	1,000,000	-	-
	Activation of Dederi Women Skill Acquisition Center Center (Karaye)	5,000,000	-	-
Ministry of Works & Infrastructure	Renovation works at Agency for mass Education women centre at Gadun Albas.	1,000,000	1,000,000	0%
Ministry of Health	Women for Health Programme (FY Programme)	5,000,000	40,000,000	700%
Ministry for Science Technology & Innovation	Youth Empowerment on Bioenergy on production of charcoal from waste products for Female Unemployed Female graduated of 44 LGAs	5,000,000	25,000,000	400%
	Women Scientists, Technologists and Innovators Network	1,442,000	15,000,000	940.22%

Ministry for Local Government	Recruitment of additional Female Teachers at Basic and Secondary Education across the State (Girls Education Project)	-	20,000,000	-
Ministry of Education Ministry of Education	Establishment of ICT Centre for Girls Computer Entrepreneurship Training and Empowerment at Min. of Science Technology & Innovation Premises (Girls Education Project)	-	100,000,000	-
	Provision for the Adolescent Girls initiative for Learning and Empowerment (Agile Project)	-	1,000,000,000	-
	Enhancing inclusive Education for the Girl of PWD'S Across the State (Girls Education Project)	-	50,000,000	-
	Take Up-Off Construction of Women Technical College of Education Dawakin Tofa (covid - 19 responses)	20,000,000	-	-
Kano State Hisbah Commission	Procurement of Materials for Widows Marriage (Zawarawa Marriage)	-	26,000,000	-
Total		129,942,000	1,695,887,449	1,205.11%

Source: Kano State Approved 2021 and 2022 Approved Budgets Estimates

It could be seen above that the total funding to WEE specific empowerment projects increased significantly in 2022 compared to 2021. Meaning that the state is making a more deliberate effort towards addressing some challenges facing women in the state. Thus, apart from the women-specific programmes above, several other Ministries, Departments and Agencies also have WEE-related programmes that were not sex-disaggregated but benefit both men and women in the 2022 approved budget (see table 6 below). This amounts to about N395 million. The number of women that would benefit and how much of the fund will go to them was not stated.

Table 6: Kano State Non-Sex Disaggregated 2022 Empowerment Projects in 2022 (Nm)

Implementing MDAs	Empowerment Budget Lines	2022 Approved	% For Women
Youth Development and Empowerment Directorate	Rehabilitation ICT Infrastructures (youth development / Empowerment/Covid19 Response)	15,000,000	N/A
Community Promotion Council	Empowerment Programme Funding	100,000,000	N/A
Ministry Of Science, Technology & Innovation	(ICT JARI) Digital job creation and empowerment initiative for unemployed youth of 44LGAs in the state	25,000,000	N/A
	Training and youth empowerment on production of intellock from local/waste recycling	20,000,000	N/A
	Youth Empowerment on sugarcane. Processing Technology	10,000,000	N/A

Ministry of Finance	SDG's Conditional Grant Scheme	200,000,000	N/A
Ministry of Women Affairs & Social Dev	Empowerment of caregivers of repatriated children	25,000,000	N/A

Source: Kano State Approved 2022 Budget Estimate

Edo State

In 2022, the Edo State government three specific projects for the Women economic empowerment projects. These include Edo Women for Agric Project - N10 million, Provision of equipment for women/economic empowerment – N20 million, and Construction and Installation of cages (Women and Youth empowerment programme – N10 million. In total, 40 was million allocated to WEE in 2022 compared to N7 million in 2021. This constitutes 471.42% increase.

Table 7: Edo State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Ministry of Social Development and Gender Issues	Edo Women for Agric Project	-	10,000,000	-
	Provision of equipment for women/economic empowerment	-	20,000,000	-
	Women fund for economic empowerment publicity	5,000,000	-	-
Ministry of Agriculture and Natural Resources	Stocking and feeding for the women and youth empowerment project	2,000,000	-	-
Fisheries	Construction and Installation of cages (Women and Youth empowerment programme)	-	10,000,000	-
Total		7,000,000	40,000,000	471.42%

Source: Edo State 2021 and 2022 Budget Estimates

There are also funding opportunities under the State's Ministry of Wealth Creation, Cooperatives, and Employment; Government House and Protocol; Skill Development Agency; Ministry of Agriculture; as well as the Community & Social Development Project (CSDP) amounting to about N1.56 billion in the 2022 fiscal year not gender disaggregated (see Table below).

Table 8: Edo State Non-Women Specific Empowerment Programmes in 2022 (Nm)

Implementing MDAs	Empowerment Budget Lines	Amount	% For Women
Ministry of Industry, Trade and Cooperatives	Micro Credit Scheme: BOI, Trust Fund, etc Small Scale/SME/MSME Initiatives	20,000,000.00	N/A
	Mobile Entrepreneurial Development with Start-up Kit	10,000,000.00	N/A
	SME Development economic recovery stimulus (NG-Benin city care)	200,000,000.00	N/A
	Entrepreneurial Training and Business Development	5,000,000.00	N/A

	Entrepreneurship Development and Training for start-ups in partnership with UNIDO	5,000,000.00	N/A
Government House and Protocol	Edo State Micro, Small & Medium Enterprises Development Fund	100,000,000.00	N/A
Community & Social Development Project	Edo CARES Project (poverty Alleviation)	313,450,000.00	N/A
Skill Development Agency	Job fairs and Hackathons	40,000,000.00	N/A
	Internship and Apprenticeship Program - 3 Senatorial District	80,000,000.00	N/A
	Agro-preneurial Development Training	15,000,000.00	N/A
	Skills Acquisition and Entrepreneurship programs for 7000 beneficiaries	80,000,000.00	N/A
	Employability Skills and Career Education Training for 3,000 Beneficiaries	45,000,000.00	N/A
	Edo CARE	298,262,645.00	N/A
Edo CARES Project (Edo State Skills Development Agency)	300,000,000.00	N/A	
Ministry of Agriculture	Promotion of activities of CBN Anchors Borrowers Programme	50,000,000.00	N/A

Source: Edo State Approved 2022 Budget Estimate

Bauchi State

The Bauchi State government allocated the sum of N828 million to WEE-specific programmes in the 2021 fiscal year. This was reduced to N673 million in 2022. This constitutes 18.6% reduction. The total WEE allocated fund as a percentage of budget size was 0.38% in 2021, 0.34% in 2022 and fiscal years.

In this state, about seven MDAs were identified implementing empowerment programmes targeting women specifically. These are Bauchi State Social Investment Programme, Ministry of Agriculture & Rural Development, Ministry of Women Affairs and Child Development, Bauchi State Agency for Mass Education, Commission for Youth & Women Rehabilitation Development, Ministry of Environment, and the Ministry of Cooperatives and SME Development. However, there are only five MDAs with WEE-specific budget lines in the 2022 fiscal year.

Table 9: Bauchi State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Bauchi State Commission for Youth and Women Rehab and Development	Youth & Women Empowerment Programme NGOs & Donor Agencies (Dangote Foundation)	200,000,000	100,000,000	-50%
Ministry of Agriculture	Women and Youth Empowerment in Agric Prog	450,000,000	500,000,000	11.11%
Ministry of Women Affairs and Child Dev.	Construction and Provision of Ultra Modern Women Centre in the State Capital Bauchi (Phase I)	65,000,000	38,695,857	-40.46%
Bauchi State Agency for Mass Education	Misau Women Education Center	-	5,000,000	-
	Jama'are Women Education Center	-	5,000,000	-
	Kirfi Women Education Center	-	5,000,000	-
	Gamawa Women Education Center	8,000,000	-	-
	Alkaleri Women Education Center	13,000,000	-	-
	Dambam Women Education Center	10,000,000	-	-
	Tafawa Balewa Women Education Center	14,000,000	-	-
	Shira Women Education Center	12,000,000	-	-
	Misau Women Education Center	2,200,000	-	-
	Jama'are Women Education Center	2,200,000	-	-
Ministry of Education	Girl-Child Education	-	20,000,000	-
Bauchi State Social Investment Programme	State Women Poultry Empowerment Programme	50,000,000	10,000,000	-80%
Total		828,600,000	673,695,857	-18.69%

Source: Bauchi State Approved 2021 and 2022 Approved Budgets Estimates

Apart from the WEE-specific budget lines identified, the state government has several other empowerment programmes of about N2.3 billion in the 2022 fiscal year across MDAs. They are being implemented by the Bauchi State Commission for Youth and Women Rehabilitation and Development, Ministry of Youth and Sports Development, Rural Water Supply and Sanitation Agency (RUWASSA), Ministry of Cooperative and SME Development, and the Bauchi State Social Investment Programme Office.

Table 10: Bauchi State Other Empowerment Supports in 2022 (Nm)

Implementing MDAs	Empowerment Budget Lines	Amount	% For Women
Bauchi State Commission for Youth and Women Rehab and Development	Local Govt Contr. (Special Empowerment Interv. Prog)	250,000,000	N/A
	CARES Project (Poverty Alleviation)	650,000,000	N/A
Ministry of Youth and Sports Development	Constructions and Provision of Skill Acquisition Centres for Youths Across the State	25,000,000	N/A
RUWASSA	Inclusive Basic Service Delivery and Likelihood Empowerment Intergrated Programme (IBSDLEIP) AfDB	500,000,000	N/A
Ministry of Cooperative and SME Development	COVID -19 Action Recovery Economic Stimulus (CARES Project)	790,057,654	N/A
	Economic Empowerment Window	50,000,000	N/A
	Entrepreneur Development Programme Equipment	40,000,000	N/A
Bauchi State Social Investment Programme Office	Bauchi State Investment Fund	28,450,000	N/A

Source: Bauchi State Approved 2022 Budget Estimate

Kwara State

The Kwara State government allocated the sum of N30 million to WEE-specific programmes in the 2021 fiscal year. This was increased to N90 million in 2022. This is 195% increase. The WEE budget as a percentage of state's capital budget increase from 0.04% in the 2021 to 0.09% fiscal year. The total WEE allocated fund as a percentage of budget size increase from 0.02% in 2021 to 0.05% fiscal years.

Table 11: Kwara State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Ministry of Women Affairs	Women empowerment programmes	14,000,000	90,000,000	542.85%
	Knitting Programme for Women Empowerment	16,500,000	-	-
Total		30,500,000	90,000,000	195.08%

More so, Kwara State has several empowerment programmes that were not specifically targeted at women. This includes the N120 million for the 'Youth Empowerment' and N120 million for the 'Empowerment Programmes' under the Ministry of Sports and Youth Development. There is also N422 million for the 'Social Cash Disbursement to the Less Privilege (Palliative)' under the Ministry of Finance and Planning as well as the N2 million and N120 million for the 'Scholarship/Empowerment Scheme' and 'Empowerment

Programme's respectively under the Ministry of Women Affairs and Social Development; N240 million under Kwara State House of Assembly; N100 million and N300 million for Agro-Processing, Productivity Enhancement and Livelihood Improvement Support and National Program for Food Security – NPFS respectively under the Ministry of Agriculture.

Table 12: Kwara State Other Empowerment Supports in the 2022 Fiscal Year (Nm)

Implementing MDAs	Empowerment Budget Lines	Amount	% For Women
Ministry of Sports and Youth Development	Youth Empowerment	120,000,000	N/A
	Empowerment Programmes	120,000,000	N/A
Ministry of Women Affairs and Social Development	Scholarship/Empowerment Scheme	2,696,256	N/A
	Empowerment Programmes	120,000,000	N/A
Ministry Of Planning and Economic Development	Social Cash Disbursement to the Less Privilege (Palliative)	422,677,340	N/A
Kwara State House of Assembly	Empowerment Programmes	240,000,000	N/A
Ministry of Agriculture and Rural Development	Agro-Processing, Productivity Enhancement and Livelihood Improvement Support	100,000,000	N/A
	National Program for Food Security – NPFS	300,000,000	N/A

Source: Kwara State Approved 2022 Budget

Kaduna State

The Kaduna State government allocated to WEE projects increased from N248 million to N2.5 billion in the 2022 fiscal year. The WEE budget as a percentage of the state's capital budget increase from 0.15% in 2021 to 1.36% in 2022 fiscal year. The total WEE allocated fund as a percentage of the budget size increased from 0.10% in 2021 to 0.89% fiscal year.

In 2021 and 2022, about three MDAs were identified implementing WEE-related programmes. These are the Community and Social Development Agency, Ministry of Human Services and Social Development, and the Ministry of Education.

Table 13: Kaduna State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Ministry of Human Services and Social Development	Kaduna State Women Empowerment Funds (KADSWEF)	200,000,000	180,072,000	-9.96%
	Renovation and Restructuring of Shelter for Women and Girls	25,000,000	-	-
	Upgrading of Children and Women Centre	23,500,000	-	-
	Female Education	-	4,026,000	-

Ministry of Education	Adolescent Girls Initiative for Learning and Empowerment (AGILE) project	-	2,020,000,000	-
Community and Social Development Agency	Grant B - Grants for Gender and Vulnerable groups	-	300,000,000	-
Total		248,500,000	2,504,098,000	907.68%

Source: Kaduna State Approved 2021 and 2022 Approved Budgets Estimates

There are also empowerment programmes opportunities for both genders in 2022. These include Anchor Borrowers Programme, Micro, Small and Medium Scale Enterprises (MSMEs) Cluster Development Programme, etc. There are also world bank supported empowerment programmes such as World Bank Nigeria - CARES Program and Agro-Processing Productivity Enhancement and Livelihood Improvement Support (APPEALS). The APPEALS project aims to enhance the agricultural productivity of small and medium-scale farmers and improve value addition along priority value chains in the participating states/ part of the project component is women and youth empowerment⁹. The CARES programme on the other hand is designed to help restore the livelihoods of the poor and vulnerable, maintaining food security and facilitating recovery of small and medium scale enterprises¹⁰.

Table 14: Kaduna State Other Empowerment Supports in 2022 (N/m)

Implementing MDAs	Empowerment Budget Lines	Amount	% For Women
Ministry of Agriculture & Natural Resources Hqtrs	Anchor Borrowers Programme (Central Bank of Nigeria) (Drawdown)	500,000,000	N/A
	Agro Processing Productivity, Enhancement and Livelihood Improvement Support (APPEALS)	100,000,000	N/A
	Cellulant Youth Connect to Work Programme	36,544,000	N/A
Industrialization and Micro Credit Management Board	Business Excellence Initiative	17,000,000	N/A
	Micro, Small and Medium Scale Enterprises (MSMEs) Cluster Development Programme	19,840,000	N/A
	Enhancing Micro, Small and Medium Scale Enterprises (MSMEs) IT Capacity (KADCARES)	526,081,875	N/A
	Easing Financial Constraints to Distressed Micro, Small and Medium Scale Enterprises (MSMEs) through Debt Financing (KADCARES)	753,781,875	N/A

Source: Kaduna State Approved 2022 Budget Estimate

⁹ <https://www.blueprint.ng/kaduna-appeals-project-budgets-72m-for-women-youth-empowerment/>

¹⁰ <https://von.gov.ng/2021/05/24/covid-19-kaduna-government-inaugurates-recovery-economic-committee/>

Enugu State

The Edo State government allocated the sum of N76 million to WEE-specific programmes in the 2021 fiscal year. This was increased to N280 million in the 2022 fiscal year. This constitutes 266% increase. During this period, 0.01% of the state's total capital budget was allocated on WEE in 0.31% in 2021. This increased to 0.24% in 2022. On the other hand, the total WEE allocated fund as percentage of the budget size was 0.12% in the 2021 fiscal year. This was increased to 0.15% in 2022.

In 2021 and 2022, the states have four MDAs are specifically implementing the WEE project. These are Enugu State Ministry of Human Capital Development and Poverty Reduction, Ministry of Rural Development, Ministry of Gender Affairs and Social Development, and Enugu State Agricultural Development Programme (ENADEP)

Table 15: Enugu State WEE Budget 2021-2022 (Nm)

MDAs	Budget Lines	2021	2022	% Increase
Ministry of Human Capital Development and Poverty Reduction	Skill acquisition and empowerment programme for Rural Women Economic Empowerment (RUWEE)	30,000,000	100,000,000	233.33%
Ministry of Rural Development	Procurement of Locally fabricated mechanized Agric. Equipment for youth and women enterprise in rural communities (grinding machine, palm oil machine)	-	70,000,000	-
	Procurement of 50 Nos Sowing machines in 30 selected communities for women empowerment	-	60,000,000	-
Ministry of Gender Affairs and Social Development	Climate Change Knowledge immersion program for rural women and children	41,000,000	50,000,000	21.95%
Enugu State Agricultural Development Programme (ENADEP)	Purchase of agro forestry nursery tools and agro inputs to train unemployed youths and women on nursery management	5,500,000	-	-
Total		76,500,000	280,000,000	266.01%

Source: Enugu State Approved 2021 and 2022 Approved Budgets Estimates

Like other preceding states, Enugu State also has several other empowerment-related projects that are not sex-specific with N4.7 billion in the 2022 fiscal year. These include Traders Empowerment scheme 4th edition for 57 major urban and rural markets in Enugu State, Agro Processing, Productivity Enhancement and Livelihood Improvement

Support (APPEALS), Enugu Artisan Support Grant (N-CARES), Enugu SME Business Support Grant (N-CARES), Enugu Business IT Connectivity Support Grant (N-CARES), PPP for Job creation, vocational training and skill acquisition as well as SME Production Facilities: Shared Mechanised equipment for Agro, fashion and other Artisans. These projects targets both sexes in the state.

Table 16: Non-Women Specific Empowerment Programmes in 2022 (N/m)

Implementing MDAs	Empowerment Budget Lines	Amount	% For Women
Ministry of Commerce and Industry	Traders Empowerment scheme 4th edition for 57 major urban and rural markets in Enugu State	500,000,000	N/A
Ministry of Agriculture and Natural Resources	Agro Processing, Productivity Enhancement and Livelihood Improvement Support (APPEALS)	3,744,000,000	N/A
Small and Medium Scale Enterprises Promotion	Enugu Artisan Support Grant (N-CARES)	200,000,000	N/A
	Enugu SME Business Support Grant (N-CARES)	200,000,000	N/A
	Enugu Business IT Connectivity Support Grant (N-CARES)	200,000,000	N/A
	PPP for Job creation, vocational training and skill acquisition	125,000,000	N/A
	SME Production Facilities: Shared Mechanised equipment for Agro, fashion and other Artisans	300,000,000	N/A

Source: Enugu State Approved 2022 Approved Budgets Estimate

Poor Prioritization of WEE funding

None of the state allocated up to 1% of the capital budget to WEE project in 2021. However, only Kano and Kaduna State allocated more than 1% of the capital budget on WEE projects. There are WEE-related programmes is lump sum in many other states' empowerment projects across the MDAs.

Lack of WEE Project coordination

Several States are implementing WEE and there were no known efforts is available in each of the states to coordinate these WEE programmes. Why the Ministry of Agriculture is implementing its WEE budget, the Ministry of Enterprises, Ministry for Finance, Ministry of Women Affairs, etc. are also implementing theirs. This is prone to corruption and the same set of people are capable of benefiting all times, leaving a large number of others without access.

Lack of Detail WEE Beneficiaries

Several programmes exist that are aimed at empowering women across the seven states. While some specifically stated the location of the projects, the number of women beneficiaries are not declared in the budget document. For instance, in the Kano state 2022 budget, there was N25 million provisions for Youth Empowerment on Bio-energy on the production of charcoal from waste products for Female Unemployed Female graduated of 44 LGAs, N100 million for Dangote Foundation (Women Empowerment Programme) in Bauchi state, N180 million for women under Kaduna State Women Empowerment Funds (KADSWEF) in Kaduna State, N90 million for the Women empowerment programmes in Kwara state, etc. but how many women will benefits was not disclosed. It could also be seen that many of these WEE programmes do not have target locations. Related to the above is the lump sum of several empowerment programmes with no sex disaggregation across MDAs in each state.

Duplication of WEE budget lines

In some of the states, there are different MDAs with empowerment programmes without stating what the programmes is all about. In Kwara state, three different MDAs has budget lines on empowerment programmes with different amount. What they all about was never stated. This type of culture is a corruption risk. For instance, there is N120 million for the budget line titled “empowerment programmes” with code ‘23050109’ under the Ministry of Women Affairs, N120 million for the budget line titled “empowerment programmes” with code ‘23050109’ under the Ministry of Sports and Youth Development, and N240 million for the budget line titled “empowerment programmes” with code ‘23050109’ under the Kwara State House of Assembly. If many MDAs have empowerment programme is a good development but doing the same thing without harmonization could affect the scarce available resources.

Lack of Availability of WEE project Report

In each state, there is no known report about the WEE-related projects being implemented. The non-availability of this data could weaken WEE policy implementation across the state.

Poor Monitoring and Evaluation Culture

A cortical look at the budget document shows clearly that, states do not follow any specific M&E framework in the preparation of the WEE budget. This is why many of the identified WEE programmes as well as empowerment programmes do not state the number of beneficiaries, location, and implementation timelines.

Key Findings

- None of the seven states (Bauchi, Edo, Kaduna, Kano, Kwara, Enugu and Lagos) allocated up to 1% of the Budget size to WEE-specific projects.
- Only Kaduna and Kano States allocated more than 1% of the capital budget to WEE specific projects.
- The states have several empowerment programmes that benefit both sexes in term of loan, skill acquisition, vocational training, provisions of agricultural inputs, etc.
- In the 2022 fiscal year, while Kaduna State has the highest WEE projects amounting to N2.5 billion, Edo state has the least with N40 million.
- In each state, several MDAs are involved in the implementation of WEE-related projects. These include but are not limited to the Ministry of Women Affairs and Social Development, Ministry of Youth and Sports Development, Ministry of Agriculture & Rural Development, Ministry of Human Services and Social Development, Ministry of Enterprise among others.

Recommendations

- There is a need for coordination of WEE-related projects in each state.
- There is a need for inter-ministerial, inter-departmental and inter-agency collaboration to ensure effective implementation of WEE and prevent duplications.
- There is a need for effective Monitoring and Evaluation framework to monitor WEE projects across the MDAs.
- There is a need for effective quarterly, half-year and annual stakeholder forums on WEE budget progress reporting.
- There is a need for adequate and timely releases of WEE funding by the government

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PAWED profile

Partnership for Advancing women Empowerment in Development (PAWED) is two years project with funding from the Bill and Melinda Gates foundation (BMGF). It aims at building a Nigerian CSO advocacy and communications coalition to advance evidence, policies and programs that further women's economic empowerment vanguard organizations such as Women's Empowerment Collectives. The project is being implemented by development Research and Project Centre (dRPC). The three primary objectives for the PAWED project are:

- Increase the salience of women's economic empowerment with national and state government ministries, writ large
- Increase the salience of effective policies and programs to advance women's economic empowerment with donors and national and state government ministries, with a primary focus on women's empowerment collectives
- Increase the salience of women's economic empowerment amongst civil society and influential leaders and their appetite to support change that might be in opposition to cultural and social norms.

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