



# A RAPID ASSESSMENT OF WOMEN ECONOMIC EMPOWERMENT (WEE) IN THE 2022 ANNUAL BUDGET

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***“The 2022 budget is also the first in our history, where MDAs were clearly advised on gender responsive budgeting. These are part of critical steps in our efforts to distribute resources fairly and reach vulnerable groups of our society” President Muhammed Buhari.<sup>1</sup>***

## Introduction

For the first time in the history of Nigeria, President Muhammadu Buhari emphasised the efforts of the Federal government towards ensuring that the Ministries, Agencies, and Departments (MDAs) prepare a gender-responsive budgeting. The calls for a gender responsive budgeting have been on for decades and it aims at addressing budget gender inequality issues. According to IMF (2016), gender budgeting approaches take several forms. While some countries focus their efforts on fiscal policy changes that encompass budgetary allocations or the structure of fiscal policies, others focus largely on administrative changes to expenditure tracking and monitoring systems<sup>2</sup>. Indeed, this practice does not entail dividing budgets for women, rather, understanding the role of women in the budgeting process and take them into consideration in the programmes designs<sup>3</sup>. However, with the proposed ₦16 trillion expenditures for the 2022 fiscal year, this assessment aimed at;

1. Ascertaining the total allocation to WEE proposed 2022 budget
2. Compare the WEE budgetary allocation in the proposed 2022 and approved 2021 budget.
3. Examines MDAs commitment on WEE and
4. Identify WEE Advocacy Issues in the proposed budget

## Federal Government 2022 Budget and WEE

The Federal government of Nigeria proposed the sum of ₦16,391.02 trillion expenditure for the 2022 fiscal year. Of this amount, ₦768.27 billion is allocated for statutory transfer, ₦3,901.95 trillion for Debt Servicing/Sinking Fund, and ₦6,829.02 trillion for recurrent expenditure. However, the sum of ₦4,891.78 trillion was allocated as capital expenditure. Under this capital expenditure, ₦33.93 billion was proposed to WEE-related budget programmes. The percentage allocated to WEE in the proposed 2022 expenditure is 0.69% of the total federal government capital budget expenditure and 0.20% of its total proposed budget size.

It is also very important to note that the amount allocated to WEE in the proposed 2022 budget is reduced by 34.13% compared to the 2021 budget. Against the 2021 budget, the WEE dedicated budget line items amount to about ₦33.93 billion compared to the ₦51.33 billion in the 2021 budget.

**Table 1: WEE Allocation in 2022 Proposed Budget in Billions of Naira**

Descriptions	2020	2021	2022 proposed	% Change (2021 and 2022)
FG Budget Size	10,801.80	14,570.76	16,829.02	12.49%
Total Capital Budget	2,288.78	4,984.55	4,891.78	-9.04%
Amount Allocated to WEE	31.84	51.33	33.93	-33.89%
WEE as % of Capital Budget	1.39%	1.02%	0.69%	-
WEE as % of Budget Size	0.29%	0.35%	0.20%	-

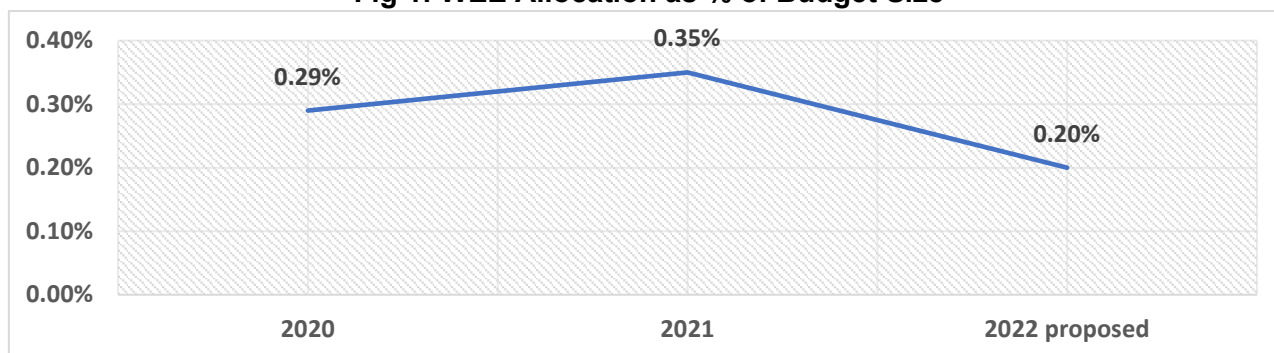
<sup>1</sup> <https://dailypost.ng/2021/10/07/full-speech-of-president-buharis-2022-budget-presentation/>

<sup>2</sup> Janet G. Stotsky, Gender Budgeting: Fiscal Context and Current Outcomes, IMF working paper, 2016

<sup>3</sup> [https://en.wikipedia.org/wiki/Gender\\_budgeting](https://en.wikipedia.org/wiki/Gender_budgeting)

Source: Federal government Revised 2020, 2021 Approved and 2022 Proposed Budgets

**Fig 1: WEE Allocation as % of Budget Size**



### Federal Ministry of Women Affairs 2022 Budget Proposed Budget and WEE

The Budgetary allocation of the Federal Ministry of Women Affairs witnessed a significant increase. While its recurrent expenditure was increased from ₦1.72 billion 2021 to ₦2.10 billion (22.09%) in the proposed 2022 budget, the capital expenditure was also increased from ₦11.20 billion in 2021 to ₦33.65 billion (200.44%) in the proposed 2022 budget. Overall, the FMoWAs allocation was increased from ₦12.92 billion in 2021 to ₦35.75 billion in the proposed 2022 budget. This is a huge increase of about 176%. In essence, the FMoWAs capital allocation to the overall Federal government capital budget was also increased from 0.2% in 2021 to 0.68% in 2022. The total budget of the Ministry also increased from 0.08% in 2021 to 0.21% in the proposed 2022 budget.

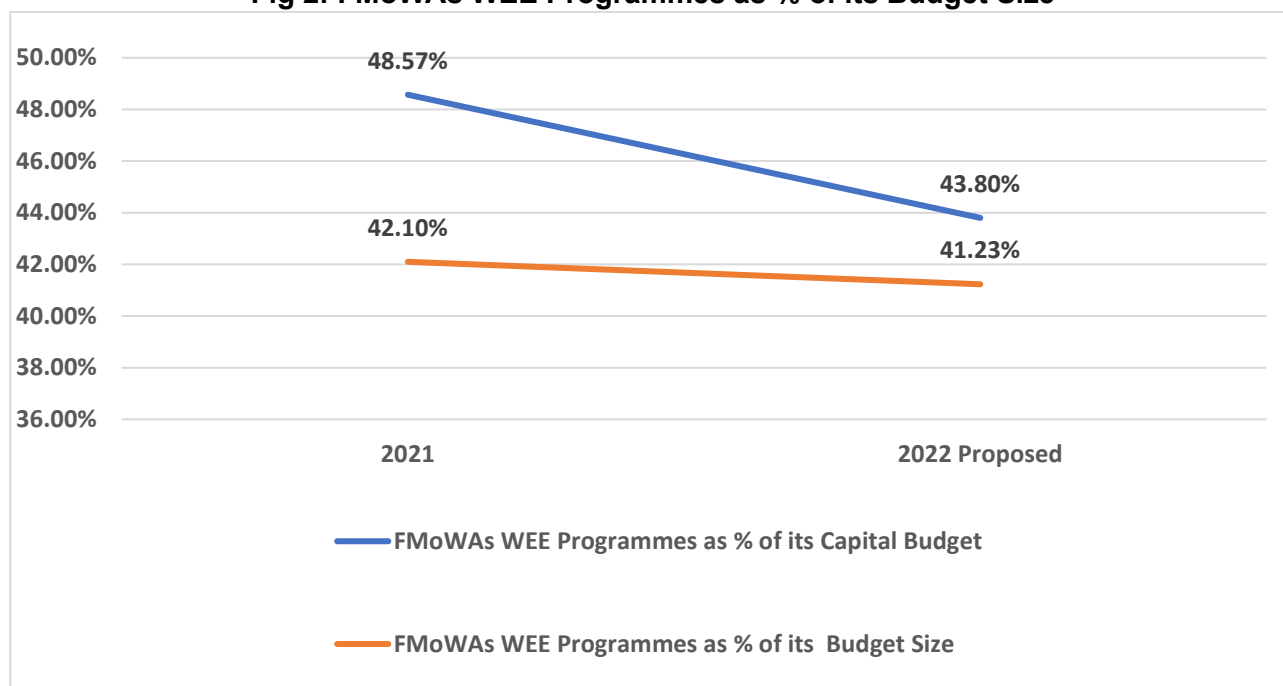
It is important to notes that the Ministry has a total sum of about ₦14 billion under its capital budget for WEE-related programmes. The total allocated fund for WEE in the ministry constitutes about 43.80% of its capital budget and 41.23% of its total budget size.

**Table 2: FMoWAs and WEE Programmes in Billions of Naira**

Descriptions	2020	2021	2022 Proposed	% Change (2021 and 2022)
Capital Budget	6.66	11.20	33.65	200.44%
Recurrent Budget	1.53	1.72	2.10	22.09%
Total Budget Size	8.19	12.92	35.75	176.70%
FMoWAs WEE Allocation	N/A	5.44	14.74	170.95%
FMoWAs WEE Programmes as % of its Budget	N/A	48.57%	43.80%	-
FMoWAs WEE Programmes as % of its Budget Size	N/A	42.10%	41.23%	-
FMoWAs Capital Allocation as % of FG Capital budget	0.29	0.22	0.68	-
FMoWAs Allocation as % of Total FG Budget Size	0.07	0.08	0.21	-

Source: Federal government Revised 2020, 2021 Approved and 2022 Proposed Budgets

**Fig 2: FMoWAs WEE Programmes as % of its Budget Size**



### WEE Implementing MDAs in the Proposed 2022 Budget

Like the 2021 fiscal year, about 58 MDAs have dedicated budget lines for WEE programmes in the 2022 proposed budget (See appendix I). This is against the 105 identified in 2021 approved budget. However, the Federal Ministry of Women Affairs takes the lead in the WEE programmes implementation for having the highest dedicated budget lines for WEE. The Ministry of Agriculture which has the highest dedicated budget lines for WEE in 2021 approved budget of about ₦14 billion only has ₦1.8 billion for WEE programmes in the 2022 proposed budget.

**Table 3: Key WEE Implementing MDAs Budgetary Allocations in Millions of Naira**

S/N	Ministries	2021 Approved	Ministries	2022 Proposed	% Change
1	Federal Ministry of Agriculture and Rural Development	14,033,453,528	Federal Ministry of Women Affairs	14,741,817,161	170.89%
2	Federal Ministry of Labour and Employment	8,549,309,133	Federal Ministry of Finance, Budget and National Planning	12,867,000,000	563.24%
3	Federal Ministry of Industry, Trade and Investment	7,509,338,070	Federal Ministry of Agriculture and Rural Development	1,877,273,915	-86.62%
4	Federal Ministry of Women Affairs	5,441,993,396	Federal Ministry of Health	600,000,000	900%
5	Secretary to the Government of the Federation	2,717,243,900	Federal Ministry of Labour and Employment	1,333,748,395	-84.39%
6	Federal Ministry of Humanitarian Affairs, Disaster Management and Social Investment	2,185,000,000	Federal Ministry of Industry, Trade and Investment	504,090,743	-93.28%



7	Federal Ministry of Science and Technology	2,114,000,000	Federal Ministry of Works and Housing	500,000,000	1,566.66%
8	Federal Ministry of Finance, Budget and National Planning	1,940,000,000	Ministry of Humanitarian Affairs, Disaster Management and Social Development	364,554,540	-83.31%
9	Federal Ministry of Information & Culture	1,829,486,881	Federal Ministry of Education	265,400,000	-70.51%
10	Federal Ministry of Education	900,000,000	Federal Ministry of Environment	155,000,000	-64.00%

**Source:** Federal government 2021 Approved and 2022 Proposed Budgets

Although several ministries have their WEE budget lines programmes reduced. Many of these MDAs have other non sex disaggregated empowerment programme interventions that benefit both sexes. For instance, the Ministry of Humanitarian Affairs, Disaster Management and Social Development has the sum of ₦26,35 billion under its National Social Investment Programmes (NSIP) going to GEEP Loans (Tradermoni, Farmermoni, Marketmoni) and Programme Set-Up & Technology. Evidently, women have been benefiting from this programme significantly. Another example is the ₦1 billion budgeted for the Sustainable Empowerment, Care and Maintenance for IDPs, Refugees and Migrants in the Six (6) Zones. This is a programme under the National Commission for Refugees. There is no doubt, women will also benefit from this programme. Several of such programmes exist in the proposed 2022 budget but they were not sex-disaggregated.

### WEE Advocacy Issues in the FG 2022 Proposed Budget

One of the key advocacy issues identified in the proposed 2022 budget is the lack of sex disaggregation of empowerment programmes beneficiaries. Apart from the dedicated budget lines on WEE, lots of empowerment programmes exist in the budget that were not disaggregated along with sex. Examples are the Supply/distribution of empowerment materials in Zurmi, Zurmi L.G.A, Zamfara State with project code ERGP22178720 and ₦25 million funding; youths' empowerment in agriculture and agribusiness with project code ERGP8174962 and ₦731 million funding, skill acquisition and empowerment training for youth in fabrication techniques with projects code ERGP30138041 and ₦20 million funding commitment, etc. The non-disaggregation of these projects and several others could make it very difficult to establish whether or not they were only meant for men or women.

There is also non-specification of Programmes location and number of prospective beneficiaries. Given over 100 tracked WEE programmes in the 2021 proposed budget, several of these programmes exist without any specification of the location where they are to be implemented and number of people that will benefit. Some these programmes include vocational training of unemployed youths, women and retirees in arable crop production and livestock rearing with project code ERGP30153375 and ₦30 million funding; capacity building / skill acquisition program for youth and women- ₦30 millions, ERGP8175006 women empowerment in agriculture and agribusiness with project code ERGP173890 and ₦569 million funding; vocational training of youth artisans and women in fish and aquaculture value chain and purchase of vehicle for training with ERGP30168102 and ₦71 million funding commitments, etc.

The culture of WEE budget duplication was also inherent in the proposed 2022 budget. For instance, under the Federal Ministry of environment budget, one programmes titled "youth and women

empowerment through environmental management of waste for the most vulnerable group in the society” was duplicated four times with four different project codes (i.e. ERGP21153395, ERGP2115339, ERGP21153402 and ERGP21153404 with different amount ₦20, ₦25, ₦10 and ₦30 million respectively (see the fig below). Duplications of projects lines items in any budget document is susceptible to corruption.

**Fig 3: WEE Budgetary Duplication**

ERGP21153395	YOUTH AND WOMEN EMPOWERMENT THROUGH ENVIRONMENTAL MANAGEMENT OF WASTE FOR THE MOST VULNERABLE GROUP IN THE SOCIETY.	ONGOING	20,000,000
ERGP21153398	YOUTH AND WOMEN EMPOWERMENT THROUGH ENVIRONMENTAL MANAGEMENT OF WASTE FOR THE MOST VULNERABLE GROUP IN THE SOCIETY.	ONGOING	25,000,000
ERGP21153402	YOUTH AND WOMEN EMPOWERMENT THROUGH ENVIRONMENTAL MANAGEMENT OF WASTE FOR THE MOST VULNERABLE GROUP IN THE SOCIETY.	ONGOING	10,000,000
ERGP21153404	YOUTH AND WOMEN EMPOWERMENT THROUGH ENVIRONMENTAL MANAGEMENT OF WASTE FOR THE MOST VULNERABLE GROUP IN THE SOCIETY	ONGOING	30,000,000
ERGP21153406	COMPLETION OF WASTE RECYCLING FACILITY	ONGOING	19,000,000
ERGP21153407	COMMUNITY WASTE BASED MANAGEMENT PROJECT IN NORTH CENTRAL	ONGOING	10,000,000
ERGP21153409	COVID-19 MEDICAL WASTE MANAGEMENT	ONGOING	24,000,000
ERGP21153415	COMMUNITY BASED SOLID WASTE MANAGEMENT	NEW	20,000,000
ERGP21154182	AMULE EROSION CONTROL IN KWARA STATE	NEW	15,496,210
ERGP21169350	GUIDELINES ON ENVIRONMENTALLY SOUND MANAGEMENT OF PLASTIC WASTE RECYCLING	NEW	12,000,000

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Lastly, several of the MDAs have their WEE allocated reduced compared to the 2021 approved budget. while the Ministry of Agriculture has its WEE allocated reduced by 85%, the Ministry of Labour, Trade, Environment also has their WEE budget reduced by 84%, 93%, and 64% respectively. Also, Ministries that were on the list in the previous year such has Federal Ministry of Special Duties & Inter - Governmental Affairs, Interior, and police affairs have no such WEE dedicated budget lines in the 2022 budget. The reason for this development cannot be ascertained.

### Conclusion

The findings of this analysis have shown that there was a budgetary allocation WEE in the proposed 2022 budget and that this allocation was less than the allocated WEE funding in the 2021 fiscal year. It was established that many of the MDAs have reduced funding commitment for WEE, however, the Ministry of women have has taken the lead with significant budgetary allocation for WEE-related programmes in the 2022 proposed budget. The findings also show four advocacy issues which include lack of sex disaggregation of empowerment programmes beneficiaries, non-specification of Programmes location and number of prospective beneficiaries, WEE project duplications, and poor WEE commitment by the critical MDAs.

### Recommendations

- There is need for effective engagement of the WEE stakeholders including the National Assembly on the need to prevent WEE budget duplications and avoid corruption in the management of the WEE funding.

- Advocacy visits to MDAs to re-prioritise WEE in their annual budget.
- Amplify the supports for WEE programmes funding using traditional and social media platforms targeting the policymakers.

## References

- Federal Government 2021 Supplementary Budget
- Federal Government Approved 2021 Budget
- Federal Government Proposed 2022 Budget
- Federal Government Revised 2020 Budget
- Janet G. Stotsky, "Gender Budgeting: Fiscal Context and Current Outcomes", *IMF working paper*, 2016. <https://www.imf.org/external/pubs/ft/wp/2016/wp16149.pdf>
- Samson Atekodo, "Full speech of President Buhari's 2022 budget presentation" October 7<sup>th</sup> 2021, <https://dailypost.ng/2021/10/07/full-speech-of-president-buharis-2022-budget-presentation/>

## Appendix

S/N	MINISTRIES	WEE IMPLEMENTING MDAS	MDAS ALLOCATION IN (N)	TOTAL MINISTRY WEE BUDGET (N)
1	PRESIDENCY	NATIONAL AGRICULTURAL LAND DEVELOPMENT AUTHORITY (NALDA)	80,000,000	60,200,000
		FEDERAL MINISTRY OF INFORMATION & CULTURE - HQTRS	30,000,000	
		NATIONAL COUNCIL OF ARTS AND CULTURE	200,000	
		NATIONAL INSTITUTE OF HOSPITALITY AND TOURISM DEVELOPMENT STUDIES	30,000,000	
2	FEDERAL MINISTRY OF COMMUNICATIONS AND DIGITAL ECONOMY	FEDERAL MINISTRY OF COMMUNICATIONS AND DIGITAL ECONOMY HQTRS	72,765,428	72,765,428
3	SECRETARY TO THE GOVERNMENT OF THE FEDERATION	BORDER COMMUNITIES' DEVELOPMENT AGENCY (BCDA) HQTRS	144,500,000	144,500,000
4	FEDERAL MINISTRY OF AGRICULTURE AND RURAL DEVELOPMENT	FEDERAL MINISTRY OF AGRICULTURE AND RURAL DEVELOPMENT HQTRS	772,380,084	1,877,273,915
		FEDERAL COLLEGE OF PRODUCE INSPECTION AND STORED PRODUCTS TECHNOLOGY, KANO	22,122,408	
		AGRICULTURAL RESEARCH AND MANAGEMENT INSTITUTE (ARMTI) – ILORIN	23,244,833	
		NATIONAL CENTRE FOR AGRICULTURAL MECHANISATION-ILORIN	57,250,000	
		NATIONAL CEREALS RESEARCH INSTITUTE- BADEGGI	20,000,000	
		NATIONAL ROOT CROPS RESEARCH INSTITUTE- UMUDIKE	54,515,483	
		RUBBER RESEARCH INSTITUTE- BENIN	7,000,000	
		NATIONAL INSTITUTE OF FRESHWATER FISH- NEW BUSSA	49,234,260	
		FEDERAL COLLEGE OF AGRICULTURE, MOORE PLANTATION-IBADAN	20,000,000	
		FEDERAL COLLEGE OF AGRICULTURE – ISHIAGU	60,020,101	
FEDERAL COLLEGE OF ANIMAL HEALTH AND PRODUCTION TECHNOLOGY - VOM	100,000,000			

		COLLEGE OF VETERINARY AND MEDICAL LABORATORY TECHNOLOGY – VOM	6,120,000	
		FEDERAL COLLEGE OF FRESH WATER FISHERIES - BAGA	90,000,000	
		FEDERAL COLLEGE OF FISHERIES AND MARINE TECHNOLOGY - LAGOS	255,000,000	
		FEDERAL CO-OPERATIVE COLLEGE- IBADAN	24,000,000	
		FEDERAL COLLEGE OF HORTICULTURE, DADIN-KOWA, GOMBE	86,878,950	
		NIGERIAN INSTITUTE OF ANIMAL SCIENCE	35,188,613	
		NIGERIA STORED PRODUCTS RESEARCH, ILORIN	122,991,100	
		NIGERIA INSTITUTE OF OCEANOGRAPHY AND MARINE RESEARCH	71,328,083	
5	Federal Ministry of Finance, Budget and National Planning	CENTRE FOR MANAGEMENT DEVELOPMENT	12,867,000,000	12,867,000,000
6	FEDERAL MINISTRY OF INDUSTRY, TRADE AND INVESTMENT	FEDERAL MINISTRY OF INDUSTRY, TRADE AND INVESTMENT – HQTRS	30,000,000	504,090,743
		NIGERIAN EXPORT PROMOTION COUNCIL	36,730,854	
		SMEDAN - H/QTRS	432,985,847	
		NIGERIA OFFICE FOR TRADE NEGOTIATION (NOTN) ABUJA	4,374,042	
7	FEDERAL MINISTRY OF LABOUR AND EMPLOYMENT	FEDERAL MINISTRY OF LABOUR AND EMPLOYMENT - HQTRS	142,041,313	1,333,748,395
		NATIONAL DIRECTORATE OF EMPLOYMENT	1,191,707,082	
8	FEDERAL MINISTRY OF SCIENCE AND TECHNOLOGY	FEDERAL MINISTRY OF SCIENCE, TECHNOLOGY AND INNOVATION - HQTRS	12,373,413	99,677,017
		NATIONAL SPACE RESEARCH AND DEVELOPMENT AGENCY - ABUJA	10,000	
		NATIONAL BIOTECHNOLOGY DEVELOPMENT AGENCY - ABUJA	44,042,480	
		BOARD FOR TECHNOLOGY BUSINESS INCUBATOR CENTRE - ABUJA	15,000,000	
		NIGERIA INSTITUTE OF LEATHER AND SCIENCE TECHNOLOGY (NILEST) HQTRS	24,000,000	
		NIGERIA INSTITUTE FOR SCIENCE LABORATORY TECHNOLOGY – IBADAN	2,000,000	
		ENERGY COMMISSION OF NIGERIA	2,251,124	
9	FEDERAL MINISTRY OF WORKS AND HOUSING	FEDERAL MINISTRY OF WORKS AND HOUSING	500,000,000	500,000,000
10	FEDERAL MINISTRY OF WATER RESOURCES	FEDERAL MINISTRY OF WATER RESOURCES	10,000,000	114,000,000
		CHAD BASIN RBDA	50,000,000	
		LOWER BENUE RBDA	20,000,000	
		OGUN/ OSUN RBDA	1,000,000	
		UPPER BENUE RBDA	1,000,000	
		NATIONAL WATER RESOURCES INSTITUTE- KADUNA	32,000,000	
11	FEDERAL MINISTRY OF YOUTH & SPORTS DEVELOPMENT	FEDERAL MINISTRY OF YOUTH & SPORTS DEVELOPMENT - HQTRS	50,000,000	50,000,000



12	FEDERAL MINISTRY OF NIGER DELTA	FEDERAL MINISTRY OF NIGER DELTA HQTRS	103,000,000	103,000,000
13	FEDERAL MINISTRY OF WOMEN AFFAIRS	FEDERAL MINISTRY OF WOMEN AFFAIRS – HQTRS	14,381,817,161	14,741,817,161
		NATIONAL CENTRE FOR WOMEN DEVELOPMENT	360,000,000	
14	FEDERAL MINISTRY OF EDUCATION	FEDERAL MINISTRY OF EDUCATION - HQTRS	165,400,000	265,400,000
		NOMADIC EDUCATION COMMISSION	50,000,000	
		FEDERAL POLYTECHNIC NASARAWA	50,000,000	
15	FEDERAL MINISTRY OF HEALTH	FEDERAL MEDICAL CENTRE, BAYELSA STATE	600,000,000	600,000,000
16	FEDERAL MINISTRY OF ENVIRONMENT	FEDERAL MINISTRY OF ENVIRONMENT HEADQUARTERS	155,000,000	155,000,000
17	MINISTRY OF HUMANITARIAN AFFAIRS, DISASTER MANAGEMENT AND SOCIAL DEVELOPMENT	MINISTRY OF HUMANITARIAN AFFAIRS, DISASTER MANAGEMENT AND SOCIAL DEVELOPMENT	352,500,000	364,554,540
		NATIONAL COMMISSION FOR REFUGEES	2,000,000	
		NATIONAL COMMISSION FOR PERSONS WITH DISABILITY	10,054,540	
<b>Total</b>			33,933,027,199	33,933,027,199



## A RAPID ASSESSMENT OF WOMEN ECONOMIC EMPOWERMENT (WEE) IN THE 2022 ANNUAL BUDGET



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